# South Correctional Entity Unexpected Fatality Review

## Unexpected Fatality Incident 5781

Report to the Legislature
As required by RCW 70.48.510

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### Foreword

This report summarizes an unexpected fatality that occurred at the South Correctional Entity (SCORE). It offers a summary of facts understood through the careful review of events, physical layout, and response to the incident. These reviews are intended to identify any actions, policies, and/or circumstances that can be improved.

This report cannot adequately convey the level of respect, concern, and commitment that SCORE has for the deceased individual and their family. SCORE extends its condolences to the decedent's loved ones. SCORE is committed to thoroughly review and follow through with identified any action items noted in this report.

## **Background Legislation**

RCW 70.48.510

- (1)(a) A city or county department of corrections or chief law enforcement officer responsible for the operation of a jail shall conduct an unexpected fatality review in any case in which the death of an individual confined in the jail is unexpected.
- (b) The city or county department of corrections or chief law enforcement officer shall convene an unexpected fatality review team and determine the membership of the review team. The team shall comprise of individuals with appropriate expertise including, but not limited to, individuals whose professional expertise is pertinent to the dynamics of the case. The city or county department of corrections or chief law enforcement officer shall ensure that the unexpected fatality review team is made up of individuals who had no previous involvement in the case.
- (c) The primary purpose of the unexpected fatality review shall be the development of recommendations to the governing unit with primary responsibility for the operation of the jail and legislature regarding changes in practices or policies to prevent fatalities and strengthen safety and health protections for individuals in custody.
- (d) Upon conclusion of an unexpected fatality review required pursuant to this section, the city or county department of corrections or chief law enforcement officer shall, within 120 days following the fatality, issue a report on the results of the review, unless an extension has been granted by the chief executive or, if appropriate, the county legislative authority of the governing unit with primary responsibility for the operation of the jail. Reports must be distributed to the governing unit with primary responsibility for the operation of the jail and appropriate committees of the legislature, and the department of health shall create a public website where all unexpected fatality review reports required under this section must be posted and maintained. An unexpected fatality review report completed pursuant to this section is subject to public disclosure and must be posted on the department of health public website, except that confidential information may be redacted by the city or county department of corrections or chief law enforcement officer consistent with the requirements of applicable state and federal laws.
- (e) The city or county department of corrections or chief law enforcement officer shall develop and implement procedures to carry out the requirements of this section.
- (2) In any review of an unexpected fatality, the city or county department of corrections or chief law enforcement officer and the unexpected fatality review team shall have access to all records and files regarding the person or otherwise relevant to the review that have been produced or retained by the agency.

- (3)(a) An unexpected fatality review completed pursuant to this section is subject to discovery in a civil or administrative proceeding, but may not be admitted into evidence or otherwise used in a civil or administrative proceeding except pursuant to this section.
- (b) An employee of a city or county department of corrections or law enforcement employee responsible for conducting an unexpected fatality review, or member of an unexpected fatality review team, may not be examined in a civil or administrative proceeding regarding: (i) The work of the unexpected fatality review team; (ii) the incident under review; (iii) his or her statements, deliberations, thoughts, analyses, or impressions relating to the work of the unexpected fatality review team or the incident under review; or (iv) the statements, deliberations, thoughts, analyses, or impressions of any other member of the unexpected fatality review team, or any person who provided information to the unexpected fatality review team relating to the work of the unexpected fatality review team or the incident under review.
- (c) Documents prepared by or for an unexpected fatality review team are inadmissible and may not be used in a civil or administrative proceeding, except that any document that exists before its use or consideration in an unexpected fatality review, or that is created independently of such review, does not become inadmissible merely because it is reviewed or used by an unexpected fatality review team. A person is not unavailable as a witness merely because the person has been interviewed by, or has provided a statement for, an unexpected fatality review, but if the person is called as a witness, the person may not be examined regarding the person's interactions with the unexpected fatality review including, without limitation, whether the person was interviewed during such review, the questions that were asked during such review, and the answers that the person provided during such review. This section may not be construed as restricting the person from testifying fully in any proceeding regarding his or her knowledge of the incident under review.
- (d) The restrictions set forth in this section do not apply in a licensing or disciplinary proceeding arising from an agency's effort to revoke or suspend the license of any licensed professional based in whole or in part upon allegations of wrongdoing in connection with an unexpected fatality reviewed by an unexpected fatality review team.
- (4) No provision of this section may be interpreted to require a jail to disclose any information in a report that would, as determined by the jail, reveal security information about the jail.
  - (5) For the purposes of this section:
- (a) "City or county department of corrections" means a department of corrections created by a city or county to be in charge of the jail and all persons confined in the jail pursuant to RCW 70.48.090.
- (b) "Chief law enforcement officer" means the chief law enforcement officer who is in charge of the jail and all persons confined in the jail if no department of corrections was created by a city or county pursuant to RCW 70.48.090.
- (c) "Unexpected fatality review" means a review of any death that was not the result of a diagnosed or documented terminal illness or other debilitating or deteriorating illness or condition where the death was anticipated and includes the death of any person under the care and custody of the city or county department of corrections or chief local enforcement officer, regardless of where the death actually occurred. A review must include an analysis of the root cause or causes of the unexpected fatality, and an associated corrective action plan for the jail to address identified root causes and recommendations made by the unexpected fatality review team under this section.

## **Extension Criteria**

In response to the new legislation regarding the reporting responsibility of jails related to unexpected fatalities of incarcerated individuals, the South Correctional Entity (SCORE) worked with the Washington Association of Sheriffs and Police Chiefs (WASPC) Corrections Liaison to receive proper training and to form a committee of individuals to conduct independent reviews of unexpected fatalities for SCORE. While we worked to complete that process, WASPC suffered the unfortunate passing of the Corrections Liaison, which created a longer delay causing the SCORE Executive Director to extend the 120-day requirement (per RCW 70.48.510) to complete this report.

Additionally, the autopsy report related to this fatality was not available to SCORE until June 13, 2024, more than 120 days following the incident, which was an additional reason for the extension.

## **Unexpected Fatality Review Training Schedule**

- WASPC Sponsored Training September 7, 2023
- WASPC Sponsored Training November 7, 2023

## SCORE Unexpected Fatality Review (UFR) Committee

**UFR** Committee Meeting dates:

- January 11, 2024
- February 15, 2024

**UFR** Committee Members:

#### Facilitator/Coordinator

• John Di Croce, Operations Chief

### Medical/Mental Health Team

- Dr. Michael Grabinski
- Alexis Flora, MHA, BSN, RN, Health Services Administrator
- Ann Marie Natali, DBe, MBA, MA, Health Services Administrator (Feb 15)
- Jason Wiggins, RN, Director of Nursing (Feb 15)
- Rita Whitman, ARNP (Feb 15)
- Elizabeth Kremer, MCJ, MSW, LSWAIC
- Lance Briggs, Psychiatric Nurse Practitioner

## **SCORE Command Staff**

- Devon Schrum, Executive Director
- Lucinda Gibbon, Human Resources Director/Risk Manager
- Tim Paulsen, Facilities Director (Jan 11)

- Geoff Nelson, Performance Data Administrator (Jan 11)
- Nicole Summers, Accreditation Manager

## **SCORE Operations Leadership**

- Al Ervin, Captain
- Richard Grub, Operations Lieutenant (Feb 15)
- Josh Burgess, Special Services Lieutenant
- Dan Koidahl, Corrections Sergeant (Feb 15)
- Sean Gannon, Sergeant (Feb 15)
- Lance Westgaard, Corrections Officer (Jan 11)

#### **Decedent Information**

Date of Incarceration: June 26, 2023

Date of Unexpected Fatality: June 27, 2023

The deceased individual was a 25 -year-old male. The decedent was transferred to SCORE from another jail where he spent the previous 4 months. SCORE was advised that the decedent had participated in a "group overdose" five days prior to transfer.

The decedent was booked on Theft 3<sup>rd</sup> /Failure to Appear on Tukwila charges. The decedent had 17 previous incarcerations at SCORE.

## **Unexpected Fatality Summary**

On June 26, 2023 at 2208, the decedent arrived at SCORE. Shortly thereafter, the decedent was pat searched, and given jail clothes to change into. After changing, the decedent was again pat searched, walked through the metal detector, and escorted to the body scanner. The searches did not yield any contraband. The decedent was placed in a Booking cell with a phone and a toilet. At 2229, the decedent moved to the toilet area of the cell and appeared to touch something near his waistband. At 0221, the decedent was escorted to open booking to complete the booking process. The decedent met with the booking nurse at 0345. The decedent was assigned to general population and to a cell with three other men.

Based on a review of available video, on June 27, 2023 at 0725, the decedent appeared to share an unknown substance with two of his three cellmates. He then appeared to snort a large amount of an unknown substance while lying down on his bunk.

On June 27, 2023 at 1500, the decedent was found unresponsive by a cellmate. The cellmate alerted staff. Lifesaving efforts were initiated by corrections officers and medical staff at 1503. An immediate request for outside assistance was also initiated.

On June 27, 2023, at 1522, the decedent was pronounced deceased by responding fire and aid unit (Puget Sound Fire and King County Medic One). Outside law enforcement was notified about the

unexpected fatality. The Valley Independent Investigative Team (VIIT) assigned a Detective to investigate.

## Cause of Death

An autopsy was performed on June 28, 2023. Per the King County Medical Examiner's Report:

- Manner of Death: accident
- Cause of Death: acute combined drug intoxication including fentanyl and methamphetamine

## Committee Review and Discussion

The committee met on two separate occasions to discuss the incident, review materials, and develop action plans for identified issues. The committee specifically reviewed structural, clinical, and operational factors related to the incident.

## **Committee Findings**

### Structural

Issues discussed:

- The cells in Booking and Medical had functional toilets and sinks.
- The assigned cell in Housing had a functional emergency call button.
- The cells in Booking and Housing had working surveillance/security cameras. Cameras only record movement activity, so periods of inactivity are not recorded.
- The Booking cells were constructed with a partial privacy wall obscuring the view of the toilet and sink from the Booking hallway.
- The body scanner in Booking was functioning and used to scan the decedent upon booking. No items of contraband were discovered in the body scan image or multiple searches.

#### Clinical

SCORE contracts with a vendor for medical and mental health services.

#### Issues discussed:

- A urinalysis was collected from the decedent upon booking which was positive for methamphetamines and fentanyl.
- Decedent was placed on Clinical Opiate Withdrawal (COWs) protocols.
- Decedent was interacting with Officers and participating in detox checks with the exception of the last scheduled check before the medical emergency.

## **Operations**

The Booking and Housing areas were fully staffed. Corrections Officers regularly interacted with the decedent.

#### Issues discussed:

- Booking cell was not searched immediately prior to assigning to decedent.
- Decedent had a history of introducing contraband on 2 of 17 previous incarcerations.
- Decedent was pat searched twice upon his arrival at SCORE with negative search results.

## Committee Recommendations and Actions

All recommended actions have been completed.

- Implement a mandatory strip search policy for anyone with a history of introducing contraband.
- Search empty cells prior to assigning them to others.
- Non-participation in detox checks must be made verbally and observed by the nurse performing the check.
- In the event of detox check refusals, nurses will note observations of patient presentation and chart observations along with reason for refusal.

## Conclusion

SCORE is committed to consistently reviewing the effectiveness of these recommendations. SCORE will continue to work closely with its vendor for Medical Services to implement and monitor a system of Continuous Quality Improvement.